



UNITED STATES GENERAL ACCOUNTING OFFICE
WASHINGTON, D.C. 20548



February 26, 1979

IN REPLY
REFER TO:

PROGRAM ANALYSIS
DIVISION

Mr. Charles Conklin
Staff Director
Committee on Interior and
Insular Affairs
House of Representatives

HSE 01900

Dear Mr. Conklin:

The enclosed computer printout is forwarded for your information and use in preparation of your committee's views and estimates report to the House Budget Committee on the fiscal year 1980 budget. The General Accounting Office has prepared this information as part of our efforts to respond to the requirements in Title VIII of the Congressional Budget Act of 1974 that the Comptroller General (1) develop and maintain standard classifications for fiscal, budgetary and program-related information and (2) assist committees in developing their information needs.

We have attempted to identify all the Federal programs and activities that are within your committee's jurisdiction using available source documents, such as the Budget Appendix and agency budget justifications, and in consultation with cognizant congressional and executive agency officials. We want to emphasize that the list of programs/activities in the enclosed document is an effort to capture the existing inventory of programs; it is not a "standard classification" of program and budget data. Also, the budget data was obtained directly from the agencies, and except for certain test checks that we performed, we relied on their input as to the accuracy and validity of the data.

For each program or activity identified, we have displayed the program authorizing and funding legislation (public law and U.S. Code citation) and the relevant budgetary information (authorization, budget authority, obligations and outlays). The requisite budget data are provided for fiscal years 1978 (actual), 1979 (estimate) and 1980 (President's budget request). Enclosure 1 provides a further discussion of this listing.



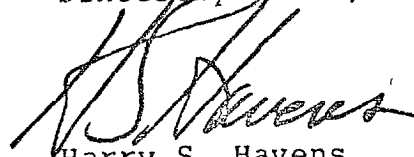
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We hope that this information will assist you in the performance of your responsibilities under Section 301(c) of the Budget Act and in meeting your other program information needs.

Sincerely yours,

A handwritten signature in dark ink, appearing to read "H. S. Havens", written over the typed name.

Harry S. Havens
Director

Enclosure - 1

GAO LEGISLATIVE AUTHORIZATION, PROGRAM AND BUDGETARY INFORMATION SYSTEM
SUMMARY ANALYSIS OF DATA FURNISHED FOR FISCAL YEAR 1980 BUDGET PROCESS

The Congressional Budget Act established a formal budgetary role for the Congress' authorizing committees. Section 301(c) of the act requires each standing committee to submit to its chamber's Budget Committee, on or before March 15 of each year, the committee's views and estimates on matters within the committee's jurisdiction.

Many authorizing committees initially experienced significant difficulties acquiring and using budgetary information for developing their March 15 views and estimates reports. Consequently, for each of the past 4 years, several committees have asked GAO to assist them in the development of the information needed for these reports. We have fulfilled these requests by developing and updating annually our Legislative Authorization, Program and Budgetary Information System (LAPIS).

The attached computer printout from the LAPIS data base lists the programs and activities that are authorized in law and under your committee's jurisdiction. The following information is provided, where available, for each program or activity.

- Administering agency and bureau, or independent commission.
- Budget function and subfunction.
- Citation of the law that authorizes the program, including the public law name and the relevant title and section of the U.S. Code.
- Name of program, activity, or item.
- Appropriation account number.
- House and Senate authorizing committee jurisdiction.
- Amounts authorized, if specified, and/or narrative description of funding limitations.
- Expiration dates of the legislation or programs (available for most programs in LAPIS).
- Related budget authority, outlays, and obligations for the past, current, and budget years.
- Specialized data, if requested.

The programs and activities in your committee's jurisdiction for the fiscal year 1980 budget cycle are summarized on the following pages. If you have any questions about the data we have provided, agency contacts, or other use of the data, please contact Roger Sperry or John Luke at 275-1907.

OVERVIEW OF COMPUTER PRINTOUT CONTENT

Program/activity information is provided for Federal agencies in the legislative and executive branches of Government, and off-budget entities representing a total of 658 records. A record is the basic unit for which a complete set of data is provided. Each record may be a program, an activity, or even an individual project. What are included as records depends on the committee's expressed information needs, the data available from the agencies, and our perception of the level of detail that should be reported to enable the committee to perform an effective analysis of each agency's plans and activities. Below is a list of the agencies for which records are included in our computer printout.

Agencies

Department of Interior

- Bureau of Land Management
- Bureau of Reclamation
- Office of Water Research and Technology
- Heritage, Conservation, and Recreation Service
- U.S. Fish and Wildlife Service
- National Park Service
- Geological Survey
- Office of Surface Mining Reclamation and Enforcement
- Bureau of Mines
- Bureau of Indian Affairs
- Office of Territorial Affairs
- Office of the Solicitor and the Secretary

Department of Energy

- Energy Programs
- Power Marketing Administrations
- Departmental Administration

Advisory Council on Historic Preservation

- Foreign Claims Settlement Commission
- American Revolution Bicentennial Administration
- Franklin Delano Roosevelt Memorial Commission
- Indian Claims Commission
- Nuclear Regulatory Commission
- Pennsylvania Avenue Development Corporation
- Joint Federal-State Land Use Planning Commission for Alaska
- Petroleum Reserves
- Navajo and Hopi Indian Relocation Commission
- Water Resources Council

Miscellaneous programs in:

- Department of Agriculture, Soil Conservation Service
- Department of Agriculture, Forest Service
- Corps of Engineers
- HEW, Health Services Administration
- HEW, Assistant Secretary for Human Development
- Department of Justice, Land and Natural Resources Division
- Department of Treasury, Customs Service
- Department of Labor, Employment and Training Administration
- Department of Commerce, Science and Technical Research
- General Services Administration
- HUD, Housing Programs

ITEMS OF INTEREST

Energy

The 1980 Budget proposes a \$0.7 billion decrease in outlays for programs in the energy function.

	<u>Outlays in billions</u>		
	<u>1979</u>	<u>1980</u>	<u>Change</u>
Energy supply	4.9	4.4	-0.5
Energy conservation	0.5	0.7	0.2
Emergency energy preparedness	2.4	2.0	-0.4
Energy information, policy, and regulation	1.0	1.0	--
Deductions for offsetting receipts	<u>-0.1</u>	<u>-0.1</u>	<u>--</u>
Total outlays	<u>8.6</u>	<u>7.9</u>	<u>-0.7</u>

NOTE: Totals do not add due to rounding.

The President's Budget states that Government investment is to be concentrated in technologies that may help sustain the development of the Nation through the next century. This is reflected in the growth of the solar energy budget relative to other energy supply areas, and further by the emphasis on long-term solar energy research and development. Items we found were of particular interest in the Budget are discussed below.

Nuclear fission

Outlays for the nuclear fission program would decrease by \$125 million from 1979 to 1980, largely because the Administration has chosen not to reprocess spent fuel from commercial nuclear power plants and construct the Clinch River Breeder Reactor. However, the Budget contains support for legislation that would authorize the Federal Government to provide interim storage for spent nuclear fuel. Our file includes the reprocessing of spent fuel in the commercial waste management program. See records 03490 in account #0224 and 03491, and 03492 in account #0225. Construction of the Clinch River

Breeder Reactor is included in our file in the program for the Liquid Metal Fast Breeder Reactor. See record 03500.

Funding for research and development of the Liquid Metal Fast Breeder Reactor is continued. Budget authority for operating expenses would decrease by \$111 million to \$349 million in 1980. Capital equipment would decrease by \$3 million in 1980 budget authority and construction projects will increase by \$9.5 million. See records 03489, 03500 and 03501 on our computer listing.

Petroleum Reserves

The exploration of the National Petroleum Reserve in Alaska (NPRA) is scheduled to conclude at the end of 1979 which would reduce budget authority by \$227 million. The Budget states that by the end of 1979, adequate information will have been collected to formulate recommendations to the Congress on future use of the reserve. Close-out costs would be funded from enacted appropriations. See account #0805 (Geological Survey, Department of Interior).

Production programs for the Naval Petroleum Reserves are scheduled to decrease by \$51 million in 1980. See records 03559 and 03560 in account #0219.

Power Marketing

Net outlays for 1980 are expected to decline by \$200 million as a result of increased charges to users for electricity produced.

Nuclear Regulatory Commission

The 1980 budget proposes an increase of \$40 million in outlays. The increased spending is a result of 108 new positions requested for reducing backlogs of license amendments, safety issues and compliance enforcement.

Community and Regional Development

Indian programs

Bureau of Indian Affairs outlays for Indian programs directed toward regional development would decrease by \$59 million in 1980. This is a result of cutbacks in construction. See record 02452 on our computer listing.

Natural Resources and Environment

Mining Reclamation and Enforcement

The President's Budget recommends \$195 million in budget authority for the Office of Surface Mining Reclamation and Enforcement, an increase of \$77 million in 1980. The major portion of this increase, \$53 million, is for reclamation of abandoned mine lands. In addition, greater emphasis would be placed on enforcement of safety programs through technical assistance

grants to states to enable them to assume responsibility for enforcement as soon as possible. See records 02430, 06770 and 06990 on our computer listing.

Recreational Resources

Outlays for recreational resources are budgeted at \$1.4 billion for 1980, a decrease of about \$100 million, largely because land acquisition and construction would be postponed. The Land and Water Conservation Fund would decrease by \$57 million in 1980 outlays. See records 02349 and 02352 on our computer listing.

Budget authority for urban recreation grants would increase by \$112.5 million over the 1979 program level of \$37.5 million. These grants provide for the rehabilitation of city park and recreation facilities under legislation enacted in 1978. Budget authority is projected to remain at the \$150 million level in 1981 and 1982. Outlays are estimated at \$20 million in 1980 for this one-time 5-year program. See records 02349-02352 and 07720-07721 on our computer listing.

SPECIAL NOTES ON DATA PROVIDED

A new budget account structure for all Department of Energy (DOE) programs except the Power Marketing Administrations was put in place for the 1980 Budget. There are now 21 accounts, compared with 7 accounts used the previous year. The new account structure is reflected in our computer printout.

We were unable to reconcile dollar amounts for DOE programs provided us by DOE to the budget account totals shown in the President's Budget. Therefore, some of the dollar data in the computer printout may not be completely accurate.

Amounts listed for DOE programs include supplemental budget requests. This contrasts with data provided for other agencies where supplemental requests are listed separately.

Authorization data is not included in the computer printout for the Bureau of Reclamation, Department of the Interior. We were unable to obtain complete data from the Bureau in time to include it.